Application No: 21/01089/FULL Full Application

- Site: Land Opposite Meadens Skoda, Sway Road, Brockenhurst, SO42 7SH
- **Proposal:** Use of land for storing and parking of vehicles associated with neighbouring car dealership operation (application for temporary permission)
- Applicant: Gates Engineering Ltd

Case Officer: Carly Cochrane

Parish: BROCKENHURST

1. REASON FOR COMMITTEE CONSIDERATION

Contrary to Parish Council view

2. DEVELOPMENT PLAN DESIGNATION

Defined New Forest Village

3. PRINCIPAL DEVELOPMENT PLAN POLICIES

DP2 General development principles
SP42 Business and employment development
SP43 Existing employment sites
DP45 Extensions to non-residential buildings and uses

4. SUPPLEMENTARY PLANNING GUIDANCE

Not applicable

5. NATIONAL PLANNING POLICY FRAMEWORK

Sec 12 - Achieving well-designed places Sec 15 - Conserving and enhancing the natural environment

6. MEMBER COMMENTS

None received

7. PARISH COUNCIL COMMENTS

Brockenhurst Parish Council: Recommend refusal. This site is not an appropriate street scene and is not in keeping with the character with the village. It is noted that there is a demand to build more homes within the National Park

8. CONSULTEES

No consultations required

9. **REPRESENTATIONS**

- 9.1 One letter of representation have been received from a member of the public, in objection to the application. The comments made are summarised as follows:
 - Concern that a further temporary permission may lead to an application for a permanent use.
 - The continued use of the land detracts from the appearance of the street scene and is an unwelcome and unnecessary urbanisation of a New Forest village.
 - The requirements of the previous application should be adhered to in relation to the restoration of the land.
 - The site does not contribute to local employment development as per SP42.
 - Staff parking should have been considered as part of the application for the main Meadens site (17/01037).
 - No historical connection between the land and motor trade; all other uses have been unauthorised.
 - Inappropriate land use.
 - Concerns with regard to highway safety.
- 9.2 Friends of Brockenhurst have objected to the application on the basis that:
 - The applicant took no action to regularise the situation following the expiration of the previous temporary permission.
 - There are no exceptional circumstances why the temporary arrangement should be further extended.

10. RELEVANT HISTORY

- 10.1 Continued temporary use of land for the parking of cars and vehicles (18/00383) temporary permission granted on 22 August 2018
- 10.2 Formalisation of car park; alterations to access; associated landscaping (17/01037) granted on 20 February 2018
- 10.3 Installation of 1no. non-illuminated Skoda projecting flag sign mounted on 3.7 metre high pole (Application for Advertisement Consent) granted on 30 January 2018
- 10.4 Erection of dwelling, garage & create new access (Variation of condition on planning permission 74014 to allow a further 3 years for commencement of the permission) (06/90446) refused on 20 September 2006

- 10.5 Use of land adjacent to station forecourt for display and sale of cars, associated screen wall and fencing (06/90020) refused on 26 May 2006. Appeal against refusal dismissed on 07 December 2006
- 10.6 Use land alongside of filling station forecourt for display and sale of cars; associated screen wall and fencing (06/86921) refused on 06 March 2006
- 10.7 Erection of dwelling, garage and create new access (02/74014) granted on 21 March 2002
- 10.8 Temporary change of use for private car park (NFDC/94/54758) refused on 26 August 1994
- 10.9 Erect petrol filling station with access (NFDC/93/51776) granted on 27 August 1993
- 10.10 Use of land as carpark for motor vehicles awaiting sale (NFDC/87/36523) granted on 28 January 1988

11. ASSESSMENT

- 11.1 The application site is located to the western side of Sway Road, within the defined New Forest village boundary, to the west (opposite) of Meadens Garage and to the south of the petrol filling station. The site is currently used for the parking and storage of vehicles in association with Meadens Garage, which itself has recently undergone changes to its external areas pursuant to planning permission reference 17/01037. The site is enclosed by a high close boarded fence along the western, southern and northern boundaries, with a post and rail fence along the eastern boundary adjacent to Sway Road. The site is flat and partially laid with gravel, and prior to the temporary permission granted in 2018, had been used for the storage of vehicles for a significant period.
- 11.2 This application seeks planning permission for the continued use of the land for the purposes of the storage and parking of vehicles in association with Meadens Garage, for a further and final temporary period of two years.
- 11.3 By way of background, the use of the site for the storage and parking of vehicles was granted a temporary two year permission in 2018. The need put forward at the time of the application was that the land was required in connection with the above-mentioned works at the main Meadens site (17/01037). Permission was granted on the basis that the

"proposal is considered to present an opportunity to bring the site back within the control of the Authority through the use of appropriate and necessary planning conditions, being the requirement for the use of the land for the storage and parking of vehicles to cease upon the expiry of 2 years, or the completion of the Meadens development, whichever is the sooner; and also restricting the use of the site during the maximum 2 year time period for use as storage and staff parking only, and not for the sale of vehicles. It is understood that upon the cessation of the use by Meadens, the extant permission for a new dwelling (02/74014) would be completed. Overall then, whilst it is acknowledged that this type of development is not normally encouraged within the National Park, it is considered that in this particular instance the proposed temporary use is justified to secure the implementation of the approved scheme for the main site which on completion would result in an overall improvement to the character and appearance of the area."

The temporary period expired in August 2020, however the use of the land did not cease.

- 11.4 Planning Practice Guidance states that it will rarely be justifiable to grant a second temporary permission, except in cases where changing circumstances provide a clear rationale, and this is recognised by the applicant. In this case, the applicant has put forward that, since the expiry of the previous two year period in August 2020, the business has had to adapt to economic conditions brought about by the pandemic. This impacted the levels of stock on site which in turn put more pressure on the space available at the main Meadens site, necessitating the continued use of the application site. However, Meadens have secured a new premises in Christchurch and planning permission for the use of the site was granted in October 2021. Due to the requirement for extensions and alterations, as well as ground contamination investigations, it is anticipated that the new premises will not be open until mid-2023. Once operational, the Christchurch site would ease the pressure off the Brockenhurst site, with approximately half the staff being transferred, along with part of the stock. This will reduce the overall number of vehicles parking at the application site, as well as number of vehicles being stored, to the point where the need for the use of the application site will cease. It is put forward that, as set out in the 2018 application, once the use of the site in association with Meadens has ceased, the intention is to revisit the use of the site for residential purposes.
- 11.5 The Parish Council and local residents have raised objections to the application on the grounds that, overall, the continued use of the site for the parking and storage of vehicles is inappropriate. The use of the land is in conjunction with an existing business within the defined village for a further temporary period of two years. Policies SP42 (Business and Employment Development) and SP43 (Existing Employment Sites) of the adopted Local Plan seek to support and retain employment sites within the National Park. However, it is acknowledged that the use of the site, until

2018, was unauthorised, and does not enhance the character and appearance of the area. Notwithstanding this, the applicant has put forward a reasoned justification for the need to remain on site for a further temporary period, and has taken substantial steps to alleviate the pressure at the Brockenhurst site through acquiring an additional site, with planning permission in place. It would therefore appear that the need for the site will cease once part of the operations can be moved to Christchurch, and therefore is it considered reasonable to grant permission for a further temporary period.

- 11.6 There would be no change in the number of vehicles parked and stored at the site (35). Whilst the site would be used for staff parking, it is reasonable to expect there to be daily comings and goings, however, the storage element should not result in any significant levels of noise being generated. As such, it is not considered that the use of the site for a further temporary period would result in any significantly harmful impact upon neighbouring amenity.
- 11.7 Finally, the appearance of the site would not change from its current state. The visual impact of the vehicles is not one which is desirable, however, on the basis that the use would be for a temporary period, and considering the surrounding land uses, it is not considered that the proposal would result in any significant harm to the character or appearance of the area.
- 11.8 It is therefore recommended that temporary permission is granted, for a period of two years, subject to conditions.

12. **RECOMMENDATION**

Grant Temporary Permission

Condition(s)

1 The use of the site shall cease on or before 15 February 2024 and the land be restored to a condition which has first been agreed in writing by the New Forest National Park Authority.

Reason: The long term use of the land as such would harm the character and appearance of the area contrary to policies DP2 and SP17 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

2 Development shall only be carried out in accordance with drawing numbers: 4380/18 Rev A, DR1.

No alterations to the approved development shall be made unless otherwise agreed in writing by the New Forest National Park Authority. Reason: To ensure an acceptable appearance of the building in accordance with Policies SP16, SP17, DP18 and DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

3 The site shall be limited to a maximum of 35 vehicles, and shall only be used for the storage of vehicles and staff parking.

Reason: In the interest of the amenities of the area in accordance with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

4 No additional hardstanding shall be laid or alterations to the boundary treatment shall be carried out.

Reason: To ensure that the development takes place in an appropriate way in accordance with Policies DP2 and DSP17 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

Informative(s):

1 Please be advised that the Authority will not be minded to support any further applications for the temporary storing and parking of vehicles associated with neighbouring car dealership operation and expects the temporary use to cease in a timely manner in accordance with condition 1.

