NEW FOREST NATIONAL PARK AUTHORITY

MINUTES OF PLANNING COMMITTEE MEETING

HELD ON TUESDAY 15 OCTOBER 2019 AT 9.30 AM IN THE COUNCIL CHAMBER, LYMINGTON TOWN HALL, LYMINGTON SO41 9ZG

Present:

Members:

Gordon Bailey (Deputy Chairman – in the Chair)

George Bisson

Sue Bennison

Gavin Parker

Caroline Rackham

Barry Rickman

John Sanger Ann Sevier

Richard Taylor

Officers:

Steve Avery Executive Director Strategy and Planning

Rosalind Alderman
David Stone
Natalie Walter
Clare Ings
Solicitor and Monitoring Officer
Corporate Services Manager
Principal Planning Officer
Senior Planning Officer

Liz Young Planning Officer
David Illsley Policy Manager

Denise Allen Member Services Administrator

14 Apologies for Absence

14.1 Apologies for absence were received from Oliver Crosthwaite-Eyre, David Bence and Leo Randall (Chairman).

15 Declarations of Interest

15.1 George Bisson declared a non-pecuniary interest in minute item 18 report item 1 as a member of Lyndhurst Parish Council.

16 Minutes

16.1 **RESOLVED:** That the minutes of the meeting held on 17 September 2019 be approved as a true record.

17 Chairman's Announcements

17.1 The Chairman requested Committee members to advise Member Services as soon as possible whether they would be attending the Planning Tour scheduled for Thursday 24 October at 09:30 am.

18 Planning Applications for Committee Decision (Paper NFNPA/PC 304/19)

18.1 Members gave detailed consideration to the individual planning applications contained within the report.

RESOLVED: That the planning applications listed below be determined as shown in respect of each application and, in accordance with the Authority's policies and procedures, formal notice of the decisions to be sent to the applicants forthwith.

REPORT ITEM 1	
Application No.	19/0480//FULL
Details	Hedley House, 10 Pemberton Road, Lyndhurst, SO43 7AN – Two storey extension; first floor extension; single storey extension; alterations to fenestration
Public Participants	Deborah Slade (For) Stephanie Wheeler (Against) Cllr Graham Reeve (Lyndhurst Parish Council)
Decision	Planning consent granted subject to conditions
Conditions	The development hereby permitted shall be begun before the expiration of three years from the date of this permission.
	Reason: To comply with Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.
	 The external facing materials to be used in the development shall match those used on the existing building, unless otherwise agreed in writing by the New Forest National Park Authority.
	Reason: To ensure an acceptable appearance of the building in accordance with Policy DP2 of the New Forest National Park Local Plan.
	 The first floor window on the north east elevation hereby approved shall at all times be obscurely glazed and non- opening.
	Reason: To safeguard the privacy of the adjoining neighbouring properties in accordance with Policy DP2 of the New Forest National Park Local Plan.
	4. Prior to the commencement of development (including site and scrub clearance), measures for ecological mitigation and enhancement (including timescales for implementing these

Voting	Unanimous
	Reason: To ensure an acceptable appearance of the building in accordance with Policies SP16, SP17, DP18 and DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
	5. Development shall only be carried out in accordance with drawing nos: 2 Rev A, 021, 022 Rev A, 023, 024 Rev A, 025 Rev A, 027 Rev A, 028 Rev A, 029 Rev A, 030 Rev A and 031 Rev A. No alterations to the approved development shall be made unless otherwise agreed in writing by the New Forest National Park Authority.
	Reason: To safeguard protected species in accordance with Policies DP2 and SP6 of the New Forest National Park Local Plan.
	measures) shall be submitted to and approved in writing by the National Park Authority. The measures thereby approved shall be implemented and retained at the site in perpetuity. The measures shall be based on the recommendations set out in the ecological report approved as part of this planning application.

REPORT ITEM 2	
Application No.	19/00509/FULL
Details	12 Sutton Place, Brockenhurst, SO42 7TX – Change of use of amenity area to create new vehicle and pedestrian access and car parking
Public Participants	Bob Hull (For) Mrs Hewett & Mr Graham Baker (Friends of Brockenhurst) (Against) Cllr John Corby (Brockenhurst Parish Council)
	Cllr Maureen Holding (District Ward Councillor)
Comments	On this occasion Members decided not to support the officer's recommendation set out on the paper due to the loss of amenity green space and the adverse impact on the character of the road.
Decision	Planning consent <u>refused</u>
Reasons	1. The change of use to parking would result in a loss of an important area of amenity space which would be detrimental to the long established, open character of the street scene in this part of Brockenhurst. In addition, it has not been proven to the satisfaction of the National Park Authority that there is an overriding need for off street parking provision in the manner

	proposed. The proposal would therefore be contrary to policies DP2, SP7 and SP17 of the adopted New Forest National Park Local Plan 2016-2036 (August 2019).
Voting	8:1

REPORT ITEM 3	
Application No.	19/00526/FULL
Details	40 New Road, Ashurst, Southampton, SO40 7BS – Single storey and first floor extension
Comments	Application withdrawn

REPORT ITEM 4	
Application No.	19/00552/FULL
Details	Spring Cottage, Queen Street, Hale, Fordingbridge, SP6 2RD – Two storey extension
Public Participants	Deborah Slade (For) Wayne Eagles (Against)
Decision	Planning consent granted subject to conditions
Conditions	The development hereby permitted shall be begun before:
	The expiration of three years from the date of this permission; or
	The carrying-out of any further extension or enlargement to the dwelling otherwise permitted under Part 1 of Schedule 2 to the Town and Country Planning (General Permitted Development) (England) Order 2015 or any Order subsequently revoking or re-enacting that Order; whichever is the sooner.
	Reason: To comply with Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004 and to ensure the dwelling remains of an appropriate size in accordance with Policies DP35 and DP36 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
	 Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) England Order 2015 (or any re-enactment of that Order) no extension (or alterations) otherwise approved by Classes A, C or D of Part 1 of Schedule 2 to the Order, shall be erected or carried out

without express planning permission first having been granted.

Reason: To ensure the dwelling remains of a size which is appropriate to its location within the countryside and to comply with Policies DP35 and DP36 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

 The external facing brickwork to be used in the development shall match those used on the existing building, unless otherwise agreed in writing by the New Forest National Park Authority.

Reason: To ensure an acceptable appearance of the building in accordance with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

4. All materials, machinery and any resultant waste materials or spoil shall be stored within the red line application site unless otherwise agreed in writing by the local planning authority.

Reason: In the interests of protecting the New Forest Site of Special Scientific Interest in accordance with Policy SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

5. No development shall take place above slab level until samples or exact details of the roofing materials for the two storey extension have been submitted to and approved in writing by the New Forest National Park Authority. The roof tiles to the extension should be handmade clay tiles. Development shall only be carried out in accordance with the details approved.

Reason: To ensure an acceptable appearance of the building in accordance with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

6. No windows/doors shall be installed above slab level until the following details have been submitted to, and approved in writing by, the New Forest National Park Authority. a) Typical joinery details including window/doors, eaves, verge, bargeboards. b) Rainwater goods. (which should be cast iron / extruded aluminium with gutters of a traditional form). Development shall only take place in accordance with those details which have been approved.

Reason: To protect the character and architectural interest of the building in accordance with Policies DP2, DP18 and SP16

	of the adopted New Forest National Park Local Plan 2016-2036 (August 2019).
	7. The external facing roofing tiles to be used on the approved dormer on the existing roof slope shall match those used on the existing dwelling, unless otherwise agreed in writing by the New Forest National Park Authority.
	Reason: To ensure an acceptable appearance of the building in accordance with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
	8. Development shall only be carried out in accordance with drawing nos: 1, 2A and MBN DB /2A. No alterations to the approved development shall be made unless otherwise agreed in writing by the New Forest National Park Authority.
	Reason: To ensure an acceptable appearance of the building in accordance with Policies SP16, SP17, DP18 and DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
Informative(s)	1 Please be advised that in the interests of avoiding any harmful impact upon the designated New Forest SSSI work shall be carried out in such a way as to give rise to as little damage as possible to the adjacent verges. This would include restricting vehicle movements to a minimum.
	All contractors working on site shall be made aware of the designation afforded to the New Forest and should ideally be provided with a map that clearly shows the site boundary in relation to the designated site.
Voting	Unanimous

REPORT ITEM 5	
Application No.	19/00556/FUL
Details	Torhaven, Pauls Lane, Sway, Lymington, SO41 6BR - Outbuilding
Public Participants	Cllr James Willis (Sway Parish Council)
Comments	A proposal to defer the application was not carried. On this occasion Members decided not to support the officer's recommendation set out on the paper due to the size of the proposed outbuilding and concerns as to light pollution.
Decision	Planning consent <u>refused</u>
Reasons	1. The proposed development, by virtue of its scale, height, massing and materials, would represent an inappropriate and disproportionate form of development which would be
	unsympathetic to and adversely harm the wider New Forest

	landscape and the amenities of adjoining residents. Its design and size is considered excessive for a domestic outbuilding and beyond that which might reasonably be required for purposes incidental to the use of the main dwelling. This would be further exacerbated with the inclusion of rooflights which would add to light pollution of the "dark skies". The proposal would therefore be contrary to policies SP7, SP15, DP2 and DP37 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
Voting	5:2

REPORT ITEM 6	
Application No.	19/00609/FULL
Details	Camerons Cottage, Franchise Cottage, Telegraph, Redlynch, Salisbury, SP5 2PX – Change of use and single storey extension to existing dwelling to create outdoor study centre; porch; solar panels; alterations to fenestration; single storey study centre; sewage treatment plant
Public Participants	Joe Moorhouse (Moorhouse Architecture), Sarah Neish (Cameron Bespolka Trust) and Dante Munns (The RSPB) (For)
Comments	It was agreed that the wording of Condition 12 be replaced with the version presented at the meeting and as detailed under Condition 12 below.
Decision	Planning consent granted subject to conditions
Conditions	The development hereby permitted shall be begun before the expiration of three years from the date of this permission.
	Reason: To comply with Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.
	2. Development shall only be carried out in accordance with: Drawing Nos: CC EX 00 Rev P1, CC 01 Rev P1, CC 06 Rev P2, CC H 10 Rev P1, CC H 11 Rev P1, CC H 12 Rev P1, CC H 20 Rev P1, CC H 21 Rev P1, CC S 10 Rev P1, CC S 20 Rev P1, CC S 21 Rev P1. No alterations to the approved development shall be made unless otherwise agreed in writing by the New Forest National Park Authority.
	Reason: To ensure an acceptable appearance of the building in accordance with Policies SP16, SP17, DP18 and DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
	3. No development shall take place above slab level until samples or exact details of the facing and roofing materials have been submitted to and approved in writing by the New

Forest National Park Authority. Development shall only be carried out in accordance with the details approved.

Reason: To ensure an acceptable appearance of the building in accordance with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

4. The trees/hedges on the site which are shown to be retained on the approved plans shall be protected during all site clearance, demolition and building works in accordance with the measures set out in the submitted Arboricultural Method Statement dated 19 June 2019 ref: 011/AS/FRA and the Tree and Site Protection Plan dated 16.07.19 ref: CC06 together with the recommendations as set out in BS5837:2012.

Reason: To safeguard trees and natural features which are important to the visual amenities of the area, in accordance with Policies DP2 and SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

5. Prior to occupation, details of the woodland management plan of the wider site shall be submitted to and approved in writing by the Local Planning Authority.

Reason: To safeguard trees and natural features which are important to the visual amenities of the area, in accordance with Policies DP2 and SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

- 6. The development hereby permitted shall not be occupied until:
 - a) A water efficiency calculation in accordance with the Government's National Calculation Methodology assessing water efficiency in new dwellings has been undertaken which demonstrates that no more than 110 litres of water per person per day shall be consumed within the development, and this calculation has been submitted to, and approved in writing by, the Local Planning Authority; b) A mitigation package addressing the additional nutrient input arising from the development has been submitted to, and approved in writing by, the Local Planning Authority. Such mitigation package shall address all of the additional nutrient load imposed on protected European Sites by the development when fully occupied and shall allow the Local Planning Authority to ascertain on the basis of the best available scientific evidence that such additional nutrient loading will not have an adverse effect on the integrity of the protected European Sites, having regard to the conservation

objectives for those sites; and c) All measures forming part of that mitigation package have been provided to the Local Planning Authority. The development shall be carried out in accordance with and subject to the above details.

Reason: There is existing evidence of high levels of nitrogen and phosphorus in the water environment with evidence of eutrophication at some European designated nature conservation sites in the Solent catchment. To ensure that the proposal may proceed as sustainable development, there is a duty upon the Local Planning Authority to ensure that sufficient mitigation is provided against any impacts which might arise upon the designated sites. In coming to this decision, the Authority has had regard to Regulation 63 of the Conservation of Habitats and Species Regulations 2017 and Policy DP8 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

7. Prior to the commencement of development ecological mitigation for the New Forest Special Protection Areas, Special Areas of Conservation and/or Ramsar sites shall be submitted to and approved in writing by the New Forest National Park Authority. The ecological mitigation may take the form of a planning obligation which secures financial contributions in accordance with the Authority's adopted Development Standards (SPD).

Reason: To safeguard sites of international ecological importance in accordance with Policies SP5 and SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019), Development Standards SPD.

8. No development shall take place until a scheme of landscaping of the site shall be submitted to and approved in writing by the New Forest National Park Authority. This scheme shall include: (a) the existing trees which have been agreed to be retained; (b) a specification for new planting (species, size, spacing and location); (c) areas for hard surfacing and the materials to be used; (d) an external lighting plan; and (e) a method and programme for its implementation and the means to provide for its future maintenance. No development shall take place unless these details have been approved and then only in accordance with those details.

Reason: To safeguard trees and natural features and to ensure that the development takes place in an appropriate way and to comply with Policy DP2 of the adopted New Forest

National Park Local Plan 2016- 2036 (August 2019).

9. All materials, machinery and any resultant waste materials or spoil shall be stored within the red line application site unless otherwise agreed in writing by the local planning authority.

Reason: In the interests of protecting the New Forest Site of Special Scientific Interest in accordance with Policy SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

10. The development hereby permitted shall not be occupied until the arrangements for parking and turning within the site boundary have been implemented. These areas shall be kept available for their intended purposes at all times.

Reason: To ensure adequate parking provision is made in the interest of highway safety and to comply with Policy DP2 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019) and Section 9 of the National Planning Policy Framework.

11. The proposed use of the site shall be as described on the application form as an outdoor study centre (sui generis) and for no other purpose whatsoever. Overnight occupation of Camerons Cottage shall be restricted to no more than 19 people at any one time unless otherwise agreed in writing with the National Park Authority.

Reason: The proposed use has been considered acceptable in meeting the purposes of National Parks, and to prevent any unsuitable increase in activity at the site, in accordance with Strategic Objective No 8 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).

12. Prior to the occupation or use of the study centre, measures for the ecological or biodiversity mitigation and enhancement (including timescales for implementing these measures, details of reptile log piles and alterations to the cladding of the classroom) shall be submitted to and approved in writing by the National Park Authority. The measures thereby approved shall be implemented and retained at the site in perpetuity. The measures shall be based on the recommendations set out in the ecological report approved as part of this planning application.

Reason: To safeguard protected species in accordance with Policies DP2 and SP6 of the adopted New Forest National

	Park Local Plan 2016-2036 (August 2019).
	13. No development shall take place above slab level until samples or exact details of the photovoltaic panels and other renewable, including the biomass installation, have been submitted to and approved in writing by the New Forest National Park Authority. Development shall only be carried out in accordance with the details approved.
	Reason: To ensure an acceptable appearance of the building in accordance with Policies DP2 and SP14 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019).
	14. Prior to the commencement of development, a Construction Environment Management Plan shall be submitted to and approved in writing by the National Park Authority.
	Reason: To safeguard sites of international ecological importance in accordance with Policies SP5 and SP6 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019), Development Standards SPD.
Voting	8:0

REPORT ITEM 7	
Application No.	19/00612/FULL
Details	Land Adjacent to Lantilla, Elmfield Lane, Calshot, SO45 1BJ – Dwelling; Outbuilding; access alterations
Public Participants	Steve Pink (Applicant)
Decision	Planning consent refused
Reasons	 The proposal would result in the creation of a new dwelling in the open countryside of the National Park which would be directly contrary to Policies SP4, SP19, SP7 and SP17 of the adopted New Forest National Park Local Plan 2016-2036 (August 2019) and the National Planning Policy Framework. To ensure the dwelling stock of the New Forest as a whole is balanced, the New Forest National Park Authority considers it important to restrict the size of new dwellings in order to address the housing need of the National Park. Consequently, policy SP21 of the adopted New Forest National Park Local Plan 2016- 2036 (August 2019) seeks to limit the size of new dwellings to maintain a balance in the housing stock. This proposal would result in a building which is unacceptably large and would undesirably add to pressures for change which are damaging to the future of the countryside.

3. The proposed dwelling, by reason of the rear dormer window, would result in the perception of overlooking to the neighbouring property Ower Batch, to the detriment of the amenities of the occupants of this property. The proposal is therefore contrary to policy DP2 of the adopted New Forest National Park Local Plan 2016 - 2036 (August 2019) and the National Planning Policy Framework. 4. No information has been submitted to demonstrate that adequate measures would be put in place to avoid or mitigate any potential adverse impacts on the ecological integrity of the New Forest SPA and Solent SPA through increased recreational pressures and increased levels of nitrogen in the water environment. Therefore, there would be insufficient information to assess the potential impact upon the SPAs and the proposal would therefore be contrary to the requirements of Policy SP5 of the adopted New Forest National Park Local Plan 2016 - 2036 and the National Planning Policy Framework.

19 Planning Appeal Decisions (Paper NFNPA/PC 305/19)

Unanimous

19.1 Members noted the appeal decisions.

Voting

20 Proposed Planning Application Revised Local Requirements (*Paper NFNPA/PC* 306/19)

- 20.1 Natalie Walter introduced the report explaining the role of Local Planning Requirements in responding to specific local issues or circumstances, and the necessity for these now to be reviewed following adoption of the NFNPA Local Plan 2016-2036 and recent guidance published.
- 20.2 Ms Walter drew members' attention to Appendix 1 to the report and highlighted the new Agricultural Statement, Design and Access Statement, Nitrate Mitigation Checklist, Surface Water Drainage Statement, and Viability Appraisal requirements. Ms Walter agreed to review the clarity of specific terminology; 'major' and 'relevant' within the context of the revisions proposed.

RESOLVED: that:

(i) The proposed revised local requirements as set out in the table attached in Appendix 1 to the submitted report be published for consultation with planning agents, internal and external consultees and Town and Parish Councils, with a view to considering comments received prior to the adoption of the final revised list.

(ii) Officers subsequently report the final revised list, to include any changes made as a result of the consultation period, for adoption at a future meeting.

Voting: Non-voting against

- 21 Draft New Milton Neighbourhood Plan NFNPA Consultation Response (*Paper NFNPA/PC 307/19*)
- 21.1 David Illsley introduced the Draft New Milton Neighbourhood Plan which, following four years of preparation, has now been published for a final period of statutory public consultation closing 21 October 2019. Mr Illsley advised that the preparation of the final draft Neighbourhood Plan pre-dated the adoption of the NFNPA Local Plan in August 2019 and therefore highlighted that the Neighbourhood Plan will now need to be amended in light of Local Plan adoption. The Authority's proposed consultation response included recommendations to this effect.
- 21.2 Mr Illsley explained that the Submission draft New Forest District Local Plan (2018) identifies the need for an additional 200 homes to be planned for by the New Milton Neighbourhood Plan, and that the Town Council wished for the area to have a more balanced demography with increased provision for Starter Homes along with an ambition to support the town centre as an economic and social hub. Accordingly, a suite of 19 proposed planning policies were included within the draft Neighbourhood Plan.
- 21.3 Mr Illsley advised that approximately one third of the designated New Milton Neighbourhood Area lay within the National Park and drew members' attention to Policy NM14 on the National Park which the NFNPA broadly endorses and which focused almost exclusively on rural exception site development. The NFNPA proposed responses to the draft Neighbourhood Plan also confirmed the importance of monitoring the Neighbourhood Plan once in place and suggested the inclusion of a commitment from New Milton Town Council to contribute to this monitoring alongside the two local planning authorities. Lastly, Mr Illsley pointed to proposed clarifications to the Glossary provided at the end of the draft plan.
- 21.4 Mr Illsley recommended that the Authority submit a limited number of representations on the draft Plan, and once the public consultation closed, that all the representations received be submitted to the independent Examiner for consideration.

RESOLVED: that members endorse the proposed responses highlighted in the report on the Draft New Milton Neighbourhood Plan for submission to the independent Examiner.

Voting: Unanimous

- 22 Any other items which the Chairman decides are urgent
- 21.1 There were no further items of business.

23 Date of next meeting

22.1 Members noted that the next meeting of the Committee would be held at 09:30 hours on Tuesday 19 November 2019 in the Council Chamber, Lymington Town Hall, Avenue Road, Lymington.

The meeting ended at 12:27 pm	
	Date
Chairman	